## CRITICAL FACILITIES ASSESSMENT IN SOUTHEASTERN CONNECTICUT STRATEGIES FOR ALL HAZARDS RESILIENCE









Southeastern Connecticut Council of Governments
5 Connecticut Avenue
Norwich, Connecticut 06360
Phone: 860.889.2324
Fax: 860.889.1222



Presented by: David Murphy, P.E., CFM, Milone & MacBroom, Inc. October 25, 2017



#### Agenda

- Project Background
- Critical Facilities Included
- Design Criteria
- Wind-Related Findings and Recommendations
- Snow-Related Findings and Recommendations
- Key Flood-Related Questions
- Flood-Related Findings and Recommendations for Each Facility
- Key Conclusions



### Project Background

- Southeastern Connecticut Hazard Mitigation Plan (2012) recommended conducting an assessment of critical facility vulnerabilities and risks
- SCCOG received a grant from the Connecticut Institute for Resilience and Climate Adaptation (CIRCA) for this assessment
- Project helped advance resilience of critical facilities
- Project demonstrated progress in the HMP Update (under review with FEMA)

**Connecticut Institute for Resilience and Climate Adaptation** 

#### Critical Facilities Included

#### Which Critical Facilities were Included?

Municipality	Facility	Address	FEMA Zone	Adjacent Zone
Stonington Borough	Fire House and EOC	100 Main St	AE	VE-14
	Borough Hall and Public Works	26 Church St	AE	500-yr
Stonington Town	Old Mystic FD	21 North Stonington Rd	500-yr	AE
	Quiambaug FD	50 Old Stonington Rd	AE	Χ
	Mystic FD	34 Broadway	AE	Χ
<b>Groton Town</b>	GLP Police and Fire	5 Atlantic Ave	AE	Χ
	Town Hall	45 Fort Hill Road	Χ	500-yr
<b>Groton City</b>	Municipal Building	295 Meridian St	Χ	500-yr
	Public Works	295 Meridian St	500-yr	Χ
New London	Fire HQ and EOC	289 Bank St	500-yr	AE/VE
Waterford	Quaker Hill Fire Co.	17 Old Colchester Rd	500-yr	AE
Montville	Chesterfield Fire Co.	1606 Hartford New London Tpke	Χ	AE
Norwich	Yantic Fire Co. No. 1	151 Yantic Rd	AE	Floodway
	Occum FD	44 Taftville Occum Rd	AE	500-yr
	Public Works	50 Clinton Ave	500-yr	AE
Preston	Public Works	423 Route 2	Χ	Α
Sprague	Town Hall	1 Main St	AE	Floodway
	Public Works	1 Main St	AE	Floodway



### Design Criteria... for a Planning Study

- Connecticut Building Code snow loads (30 psf) and assumption that heavy snow risks could increase with climate change
- Connecticut Building Code wind speeds (varies by town) and assumption that wind risks could increase with climate change
- Design wind speeds that exceed building codes (160 mph) for critical facilities
- FEMA BFE (1% annual chance) and 0.2% annual chance elevations
- For coastal properties, the MHW and SLR projections
- The State's requirement that critical facilities be constructed per the 0.2% annual chance flood elevation when State authorizations are needed or State funding is used
- Federal Flood Risk Management Standard (FFRMS) and local adopted versions such as NYC and NY & NJ Port Authority that are forwardlooking relative to climate change



#### Wind-Related Findings and Recommendations

- None of the occupied buildings (buildings occupied by people) appear to have deficient roofs relative to wind
- If a roof is planned for replacement, higher design wind speeds should be considered
- Many of the occupied buildings lack window protection
- Hurricane shutters are recommended where window damage could hinder the ability of the facility to functions
- Small outbuildings, equipment, and vehicles parked outdoors at the three public works facilities are at risk for damage during strong winds and should be secured when storms are forecast



New London Fire HQ (above) and Norwich DPW Yard (below)





#### Snow-Related Findings and Recommendations

- None of the occupied buildings appear to have deficient roofs relative to snow loads, although many are flat
- Procedures should be developed for removing snow from roofs
- If a roof is planned for replacement, higher design loads should be considered



Preston DPW (above) and Norwich DPW (below)





#### Key Flood-Related Questions

- Has the facility experienced a flood?
- Is the facility in the 1% annual chance flood zone (Special Flood Hazard Area) or the 0.2% annual chance flood zone?
- Is the facility's lowest floor <u>below or above</u> the base flood elevation?
- Is the facility's lowest floor below or above the future high tide level?
- Does the facility use pose challenges? For example, fire station garage doors and emergency access cannot be blocked.
- Are there any situations where a flood wall is possible due to the risk profile?



#### Flood-Related Findings and Recommendations

- Recommendations divided into short-term and long-term
- In a limited number of cases, alternate options were provided if appropriate
- Options included:
  - ✓ Relocating facility
  - ✓ Elevating buildings
  - ✓ Wet or dry floodproofing
  - ✓ Elevating utilities
  - ✓ Elevating interior floors
  - ✓ Flood barriers at openings
  - ✓ Flood walls



### Flood-Related Findings and Recommendations

#### **Acronym Key**

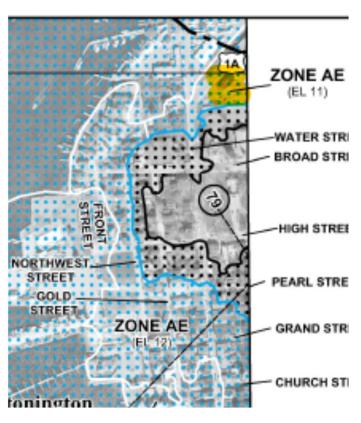
BFE	0.2% WSE	LAG	FFE	NFE	Utility
Base Flood	Flood elevation for	Lowest Adjacent	First floor elevation (not	Next floor elevation (this	Elevation of lowest utility
Elevation (1% annual	the 500-year	Grade	always the	may be the	(sometimes
chance WSE)	flood		lowest	occupied	the same as
			occupied floor)	floor, or what we call the	the FFE)
				"first floor")	



#### Stonington Borough

## **Borough Fire Department**

BFE	LAG	FFE	NFE	Utility
11	8.34	8.78	24.98	4.78







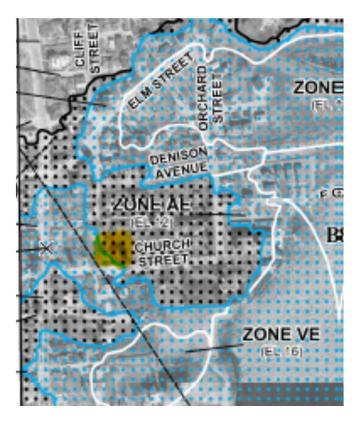
- Floodproofing already present
- Short-Term: No action needed
- Long-Term: Increase height of interior dry floodproofing



#### Stonington Borough

#### **Borough Hall**

BFE	LAG	FFE	NFE	Utility
12	8.77	8.52	11.70	8.97







- Floodproofing not present
- Short-Term: Dry floodproof the utility room
- Long-Term: Wet floodproof the remaining lower areas such as the garage bays



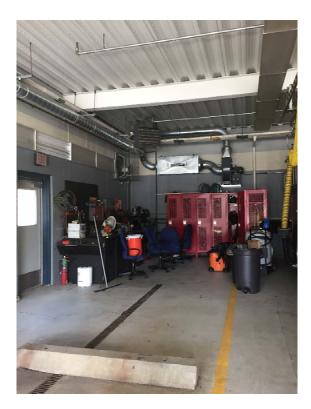
### Town of Stonington

# Old Mystic Fire Department

BFE	LAG	FFE	NFE	Utility
13	16.87	16.85	30.66	16.85







- Property at risk of riverine <u>and</u> coastal floods
- Floodproofing not present
- Short-Term: No action needed
- Long-Term: Wet and dry floodproofing or low berm or flood wall

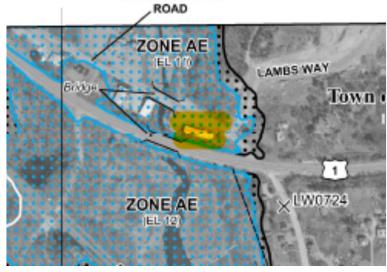


#### Town of Stonington

## Quiambaug Fire Department

BFE	LAG	FFE	NFE	Utility
11	3.32	6.97	none	6.97









- Current MHW is 0.84'
- Coastal Jurisdiction Line is 2.0'
- Future daily high tide is 2'-5'
- Floodproofing not present
- Short-Term: Wet and dry floodproofing
- Long-Term: Relocate facility



#### Town of Stonington

## **Mystic Fire Department**

BFE	LAG	FFE	NFE	Utility
11	7.96	8.62	9.73	9.73





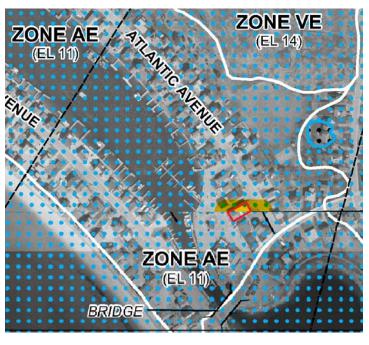
- Plans indicates construction to FFE-11, but that was likely NVGD with prior FEMA map (pre-2010) so building is no longer above the BFE
- Floodproofing not present
- Short-Term: Dry floodproof the utility room
- Long-Term: Wet floodproof the remaining lower areas



#### **Town of Groton**

### **Groton Long Point Police & Fire**

BFE	LAG	FFE	NFE	Utility
11	2.96	4.26	5.75	6.21









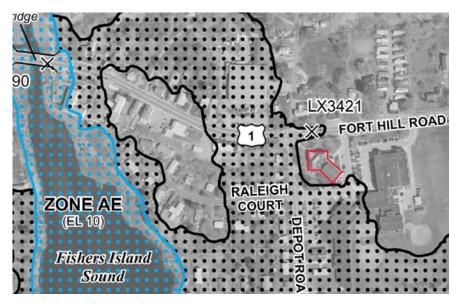
- Some floodproofing already present (utility room is elevated)
- Current MHW is 0.84'
- Coastal Jurisdiction Line is 2.0'
- Future daily high tide is 2'-5'
- Short-Term: Additional utility room dry floodproofing and expanded wet floodproofing
- Long-Term: Relocate facility



#### **Town of Groton**

### **Groton Town Hall**

BFE	LAG	FFE	NFE	Utility
10	18.96	12.07	20.62	12.32



- Building has various floor elevations, window wells, and many openings
- Floodproofing not present
- Short-Term: No action needed
- Long-Term: Low berm or flood wall (due to the low flood risk, configuration of site, and complexities of the building)



#### City of Groton

## Municipal Building

0.2% Elev.	LAG	FFE	NFE	Utility
52.80	49.54	49.62	61.38	49.92





- Building has various floor elevations and many openings
- 0.2% elevation estimated from FEMA Publication 265
- The grade between the building and the 0.2% risk zone exceeds 52.8', so there is no risk from Birch Plain Creek
- Drainage-related flooding has occurred
- Short-Term: Drainage improvements
- Long-Term: Upgrade drainage as needed to keep up with increasing precipitation intensities





### City of Groton

#### **Public Works**

0.2% Elev.	LAG	FFE	NFE	Utility
52.80				





- Floodproofing not present
- Short-Term: Wet and dry floodproofing
- Long-Term: Low berm or flood wall (due to the relatively low flood risk, configuration of site, and nature of the property use)

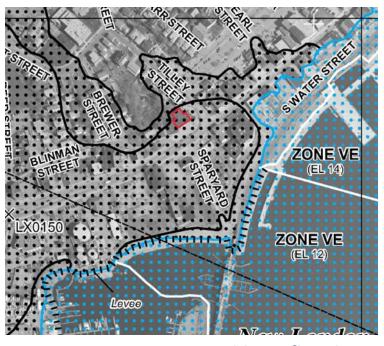




#### City of New London

## New London Fire | Headquarters

AE/VE	LAG	FFE	NFE	Utility
11/12	6.52	7.22	22.11	7.22







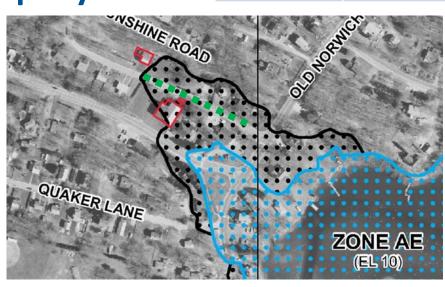
- Floodproofing not present
- Short-Term: Stormwater improvements and backflow prevention; dry floodproof utility room
- Long-Term: Wet floodproof remaining first floor areas



#### Town of Waterford

## Quaker Hill Fire Company

BFE	LAG	FFE	NFE	Utility
10	11.96	11.06	14.44	19.25





Stream located beneath road in a long culvert

- Property at risk of riverine <u>and</u> coastal floods
- Tidal flood waters have reached the property, where water levels were approximately ten feet away from a building.
- The secondary garage has undergone flooding originating from the brook overtopping the culvert.
- Short-Term: Wet floodproofing
- Long-Term: Relocate facility (note that the expense of replacing the long culvert beneath the road would be significant)

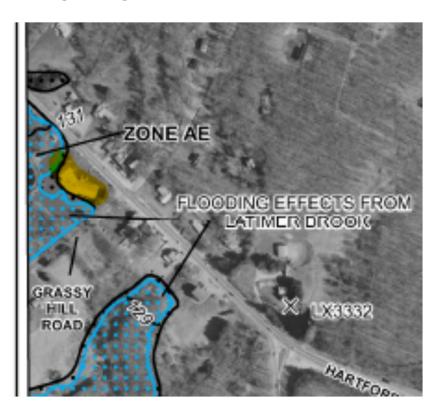




#### Town of Montville

## **Chesterfield Fire Company**

BFE	LAG	FFE	NFE	Utility
131	132.56	134.17	149.80	134.15





- Building is not in SFHA, and FFE is above the 0.2% flood elevation of 132'
- Short-Term & Long -Term: No actions needed



### City of Norwich

### Norwich Public Works

BFE	0.2% WSE	LAG	FFE	NFE	Utility
96	101	98.3	98.8	none	99.9





Floodproofing not present

• Short-Term: Dry floodproof the utility room

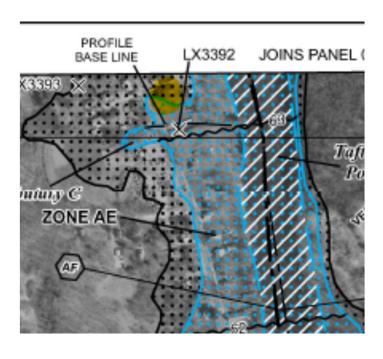
• Long-Term: Wet floodproof all remaining lower areas



### City of Norwich

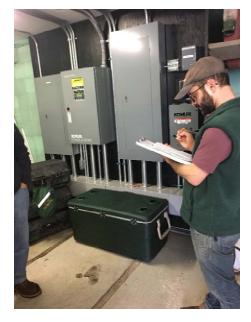
## Occum Fire Department

BFE	0.2% WSE	LAG	FFE	NFE	Utility
63.5	67.0	63.6	57.4	64.0	57.5









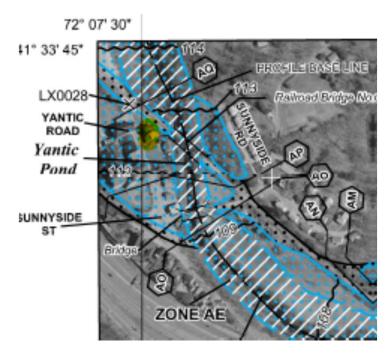
- Floodproofing not present
- Short-Term: Eliminate basement
- Long-Term: Relocate facility



### City of Norwich

## Yantic Fire Company No. 1

BFE	0.2% WSE	LAG	FFE	NFE	Utility
112.5	120.0	110.77	101.80	111.57	102.40





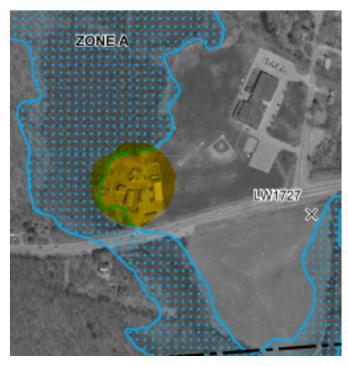
- Floodproofing not present
- Short-Term: Eliminate basement
- Long-Term: Relocate facility



#### **Town of Preston**

### Preston Public Works

BFE	LAG	FFE	NFE	Utility
123.0	125.37	125.79	none	126.29





- BFE estimated from FEMA Publication 265
- Floodproofing not present
- Short-Term: No action needed
- Long-Term: Wet and dry floodproofing



#### Town of Sprague

### **Town Hall and Public Works**

	BFE	LAG	FFE	NFE	Utility
Town Hall	84	81.79	82.05	~94	80.75
DPW	84	82.19	80.36	89.73	80.75





- Short-Term: Eliminate utility room basement
- Long-Term: Wet floodproof all remaining lower areas; or construct flood wall along the rear of the property that can extend around to the north side without blocking access





#### **Key Conclusions**

- The elevations of adjacent grade, first floor, second floor, and utilities are critical for characterizing the risks
- Every combination of flood risk and building configuration is unique; there is low potential for "one size fits all" solutions
- Beware of changing FEMA maps (think of Mystic Fire Company) and build higher when possible
- Make moderate flood mitigation improvements when possible, and make them adaptable when possible
- Consider life span of the existing facility vs. replacement date

If implementing a recommendation from this study meets the Substantial Improvement/Substantial Damage threshold, then the building must be made NFIP-compliant



### Questions?

